

RAPID POLICY ASSESSMENT & RESPONSE



Module III: Qualitative Data

Tools

Qualitative Data: Key Informants

Tools

Purposes

- To learn qualitative data about key domains:
 - Police behavior towards IDUs, people with HIV, CSWs and MSMs
 - Perceptions
 - Access to harm reduction services
 - Social stigma
 - Social risk
 - Social attitudes

Intended Products

1. Qualitative data regarding knowledge, attitudes, and perceptions about police behavior toward IDUs, people with HIV, commercial sex workers CSWs, and MSMs.
2. Qualitative data on access to harm reduction services, including what structural barriers, if any that prevent IDUs who may be people with HIV, commercial sex workers CSWs, and MSMs from accessing those services.
3. Qualitative data on stigma, social risk, and social attitudes as it applies to IDUs, people with HIV, commercial sex workers CSWs, and MSMs.

After the Meeting:

- Organize the data you collected in the attached data organization form.
- Add new notes as needed for the RPAR.

Module III

Qualitative Data: Key Informants

Tools

Introduction to the module:

Module III interviews cover the following topic areas:

1. Enforcement of drug laws
2. Enforcement of prostitution laws
3. Enforcement of laws on homosexuality
4. Enforcement of laws on criminal HIV exposure or transmission
5. Operation of courts and prisons
6. Drug policy politics
7. Harm reduction and public health interventions
8. Advocacy resources
9. Epidemiologic data on HIV and drug use
10. Criminal justice data

Key Informant Interviews

1. There will be a total of 26 system and interactor interviews (see Table A below) and 14 IDU interviews (see Table B)
2. There are two different interview guides; one for system and interactor interviews and one for IDU informants. Be sure you use the correct one.
3. Every day you should plan your interviews. Pack all the required materials in a bag; things such as extra tapes and batteries, interview guides, incentives, pens, paper, and anything else you might need to conduct interviews
4. After every interview, label and date the tape, write pertinent notes, and begin to organize your data by entering findings into table that corresponds to our numbered topic areas. You may have to listen to relevant parts of the tape in order to remember how people responded. Be sure to find a confidential space to do this.

Number and Type of Interviews

You have learned about system, interactor and IDU key informant interviews. We are asking you to recruit and interview particular types of people as well. For system and interactor interviews, if you are unable to recruit a type of person you may interview another types of person.

For example if you are unable to recruit two police officers and can only get one, you might recruit a member of the local military as the second interview. However, before making any substitutions, ask yourself if you have exhausted every means of recruiting a police officer. It will be a much better assessment if you adhere as closely as possible to the numbers in Tables A and B.

A. System and Interactor Interviews

System/Interactor	Number
Legal systems	
Prison officials	1
Judges	1
Legal academics	1
Policy-makers or local authorities	1
Legal interactors	
Police	2
Prosecutors	2
Prison guards	2
Public health systems	
Public health authorities	2
Narcological facilities: officials	2
Public health interactors	
Public health clinicians	2
Emergency/casualty department physicians	2
Harm reduction workers	2
Narcological facilities: staff	2
Advocacy interactors	2
NGO staff working with IDUs	2
NGO staff working in HIV	2
Total	26

B. Street Informant IDU Interviews

IDUs	Number
Men	2
Women	2
Commercial Sex Workers – Male	2
Commercial Sex Workers – Women	2
New injectors	2
MSM-IDUs	2
Locally significant minorities	2
Total	14

General Directions

Collect data on each of the questions asked below, unless the subject does not want to answer, or does not have information relevant to the specific question. Informants might answer several questions at once. In that case the questions are there to remind you to collect information on each one. Also, for some questions, prompts are included to help you get more complete information if the informant gives very brief answers.

System and Interactor Key Informant Interview Guide

Enforcement of Drug Laws

Topic Area 1

To the interviewer: This question is designed to get specific information from the informant about what actually takes place between police and IDUs. We want to get data on how and when police choose to arrest drug users, harassment, and corruption, extortion, violence.

Now we want to ask you questions about enforcement of drug laws. Do you have knowledge about this area and would you be willing to talk about it?

Circle one: YES NO

IDUs and law enforcement

1.1-SI Tell me about how the police treat drug users.

Prompts

- *Do police harass people they suspect of being IDUs?*
- *How do police and prosecutors treat IDUs?*
 - *Does it depend on certain characteristics of the defendant?*
 - *Which characteristics (i.e. age, gender, ethnicity, race, location)?*
 - *Do police treat men and women differently??*
- *Do police appear to target IDUs for arrest?*

1.2-SI Tell me what happens when police arrest an IDU in possession of syringes.

1.3-SI Are police afraid of being stuck by syringes or other health consequences from being in contact with IDUs?

1.4-SI Do police use known sites of syringe exchanges or other harm reduction programs to identify IDU-clients for stops, questioning, or arrest?

1.5-SI Do police take money, drugs, sex, or other bribes from IDUs in exchange for release or to avoid arrest?

1.6-SI Do police ever detain IDUs and turn them over to narcological facilities?

1.7-SI Do police use physical violence or force against IDUs?

Prompt

- *Do they use physical violence or force against IDUs instead of arresting them?*

Attitudes towards drug control, IDUs, and persons with HIV

1.8-SI Tell me about your feelings about drug use being a crime.

Prompts

- *Should drug use be a crime?*
- *Do you think that criminal penalties are working? Why or why not?*

1.9-SI What would make criminal system more effective in reducing drug use?

1.10-SI In general, how do people treat IDUs?

Prompts

- *Are they afraid of IDUs?*
- *If it is known that you are an IDU, will you lose your job house/friends/medical care/state benefits/ chance to go to school?*

1.11-SI In general, how do people treat people with HIV?

Prompts

- *Are they afraid of people with HIV/AIDS?*
- *If it is known that you have HIV/AIDS, will you lose your job house/friends/medical care/state benefits/ chance to go to school?*

1.12-SI [Insert here any important questions identified in the CAB process]

1.13-SI Who should I talk to next for more information on the enforcement of drug laws?

**System and Interactor Key Informant
Interview Guide**
Enforcement of Sex Work/Prostitution Laws
Topic Area 2

To the interviewer: This question is designed to get specific information from the informant about what actually takes place between law enforcement personnel (police, the military, or other law enforcement entities) and sex workers. We want to get data on how and when police choose to arrest CSW, whether or not there is harassment, corruption, extortion, or violence.

Now we want to ask you questions about enforcement of laws against commercial sex work and commercial sex workers CSW. Do you have knowledge about this area and would you be willing to talk about it?

Circle one: YES NO

Prostitution and soliciting and law enforcement

2.1-SI Tell me about how police treat prostitutes and clients of prostitutes.

Prompts

- *If there are laws against prostitution, soliciting, offering services of a sex worker to another, how do police enforce these laws?*
- *Do police harass people they suspect of being sex workers?*
- *Do police use STD clinics, HIV health settings, or syringe exchanges to identify clients that may be sex workers for stops, questioning, or arrest?*
- *How do police decide whom to arrest for prostitution or solicitation?*

2.2-SI Do police treat women and men who are suspected of CSW differently?

2.3-SI Tell me what happens when a CSW is arrested.

Prompts

- *If someone is arrested for CSW, will she or he stay in jail a long time or be released before trial?*
- *Is someone arrested for CSW likely to be convicted?*

- *In general, how long are sentences?*

2.4-SI In bringing these cases, do prosecutors usually use the most serious charge possible, or a lesser charge, or does it depend on certain characteristics of the defendant?

Prompt

If the answer is “it depends”:

- *What kinds of characteristics of a defendant would make prosecutors likely to charge a sex worker more using a more serious charge/serious crime (i.e. such as race/ethnicity, appearance, gender, geographic location [tourist neighborhood v. native])*

2.5-SI Do police take money, drugs, sex, or other bribes from CSWs in exchange for release or to avoid arrest?

2.6-SI Do police use force or violence against CSW?

Attitudes towards sex workers

2.7-SI In general, tell me about how people treat commercial sex workers.

Prompts

- *Are they afraid of sex workers?*
- *If it is known that you are a sex worker, will you lose your job house/friends/medical care/state benefits/ chance to go to school?*

2.8-SI [Insert here any important questions identified in the CAB process]

2.9-SI Who should I talk to next for more information about enforcement of sex work and prostitution laws?

System and Interactor Key Informant Interview Guide

Enforcement of Laws on Homosexuality

Topic Area 3

To the interviewer: This question is designed to get specific information from the informant about what actually takes place between law enforcement personnel (police, the military, or other law enforcement entities) and men who have sex with men (MSMs). We want to get data on how and when police choose to arrest MSMs, and whether or not there is harassment, corruption, extortion, or violence.

Now we want to ask you questions about enforcement of laws related to homosexuality or men who have sex with men (MSMs). Do you have knowledge about this area and would you be willing to talk about it?

Circle one: YES NO

MSMs, homosexuality and law enforcement

3.1-SI Tell me about how police treat MSMs.

Prompts

- *If there are laws against being a homosexual gay/lesbian/"bi"/queer, how do police enforce them?*
- *Do police harass people they suspect of being MSMs?*
- *Do police use STD clinics, HIV health settings, or syringe exchanges, bars or clubs to identify MSMs for stops, questioning, or arrest*

3.2-SI Tell me what happens when an MSM is arrested.

Prompts

- *If someone is arrested for homosexuality, will he stay in jail a long time or be released before trial?*
- *Is someone arrested for homosexuality likely to be convicted?*
- *In general, how long are sentences?*
- *Do men sometimes pay to avoid arrest?*

3.3-SI How do police decide whom to arrest for MSM prostitution or solicitation?

Prompt

- *Do male CSWs sometimes pay to avoid arrest? How much?*

3.4-SI In bringing these cases, do prosecutors usually use the most serious charge possible, or a lesser charge, or does it depend on certain characteristics of the defendant?

Prompt

If the answer is “it depends”:

- *What kinds of characteristics of a defendant would make prosecutors likely to charge a MSM using a more serious charge/serious crime (i.e. such as race/ethnicity, appearance, gender, geographic location [tourist neighborhood v. native])*

3.5-SI Do police take money, drugs, sex, or other bribes from MSMs in exchange for release or to avoid arrest?

3.6-SI Do police use force or violence against MSMs?

3.7-SI Are laws or practices against homosexuals applied differently to men and women?

Prompt

- Tell me about female homosexuals.

Attitudes toward MSMs

3.8-SI In general, how do people treat MSMs?

Prompts

- *Are they afraid of MSMs?*
- *If it is known that someone is an MSM will he lose his job house/friends/medical care/state benefits/ chance to go to school?*

3.9-SI [Insert here any important questions identified in the CAB process]

3.10-SI Who should I talk to next for more information about enforcement of laws about homosexuality?

**System and Interactor Key Informant
Interview Guide**
*Enforcement of Laws on
Criminal Exposure or Transmission of HIV*
Topic Area 4

To the interviewer: This question is designed to get specific information from the informant about what actually takes place between law enforcement personnel (police, the military, or other law enforcement entities) and persons with HIV who may have exposed others. We want to get data on how and when police choose to arrest persons suspected of HIV exposure or transmission, and whether or not there is harassment, corruption, extortion, or violence.

Now we want to ask you questions about enforcement of laws related to exposure or transmission of HIV. Do you have knowledge about this area and would you be willing to talk about it?

Circle one: YES NO

Law enforcement and people with HIV

4.1-SI Tell me about how police treat people with HIV they believe may have exposed others to HIV or transmitted HIV.

Prompts

- *If there are laws against being knowingly exposing or transmitting HIV, how do police enforce them?*
- *Do police harass people they suspect of exposing others to or transmitting HIV?*

4.2-SI Do police use STD clinics, HIV health settings, or syringe exchanges, bars or clubs to identify persons who might have exposed others for stops, questioning, or arrest?

4.3-SI Tell me what happens when the police arrest someone they believe may have exposed others to HIV or transmitted HIV...

Prompts

- *If someone is arrested for this, will she or he stay in jail a long time or be released before that?*
- *If someone is arrested for this likely to be convicted?*

- *In general, how long are sentences for this?*

4.4-SI In bringing these cases, do prosecutors usually use the most serious charge possible, or a lesser charge, or does it depend on certain characteristics of the defendant?

Prompt

If the answer is “it depends”:

- *What kinds of characteristics of a defendant would make prosecutors likely to charge someone using a more serious charge/serious crime (i.e. such as race/ethnicity, appearance, gender, geographic location [tourist neighborhood v. native])*

4.5-SI Are laws or practices against exposure or transmission applied differently to men and women?

4.6-SI Do police take money, drugs, sex, or other bribes from HIV + people in exchange for release or to avoid arrest?

4.7-SI Do police use force or violence against those they suspect of exposing others to HIV or transmitting HIV?

4.8-SI In general, do police treat women or men suspected of having HIV differently?

Attitudes towards persons who might transmit HIV

4.9-SI In general, tell me how people treat those suspected of exposing others to HIV or transmitting HIV.

Prompts

- *Are they afraid of persons with HIV who are suspected of exposing others to HIV or transmitting HIV?*
- *If it is known that someone is suspected of exposing others to HIV or transmitting HIV will he lose his job house/friends/medical care/state benefits/ chance to go to school?*

4.10-SI [Insert here any important questions identified in the CAB process]

4.11-SI Who should I talk to next for more information about law enforcement and exposure and transmission of HIV?

System and Interactor Key Informant Interview Guide

Operation of Courts and Prisons

Topic Area 5

To the interviewer: This question is designed to get specific information from the informant about the function of the legal system, practice related to the rights of defendants, and conditions in prisons and jails.

Now we want to ask you some questions about the operation of courts and prisons. Do you have knowledge about this area and would you be willing to talk about it?

Circle one: YES NO

Protection of rights of defendants

5.1-SI Tell me about how IDU, CSW, HIV + and MSM defendants receive legal representation

5.2-SI In practice do IDU, CSW, HIV + and MSM defendants receive legal representation from a defense lawyer?

Prompts

- *Who pays for lawyer or provides representation?*
- *Is legal representation of defendants adequate?*
- *Are defense lawyers as experienced as prosecutors?*
- *Do they have resources of similar quality as prosecution?*

Pre-trial detention

5.3-SI In practice, are defendants able to post bond/bail, be released before trial, see an attorney, and have a speedy trial?

Trials

5.4-SI Tell me about how trials are conducted.

Prompts

- *Are trials open to the public?*
- *Can defendants appeal a guilty verdict?*
- *How often do defendants appeal?*

Function of legal system

5.5-SI What is the impact of drug control efforts on the function of legal system?

Prompts

- *Have arrests increased significantly?*
- *Has this affected defendants' time in pretrial detention?*

5.6-SI What is the impact of enforcement efforts to limit sex work or homosexual activity?

Prompts

- *Have arrests for CSW or homosexuality increased or decreased?*
- *Have these changes affected pretrial detention?*

Evidence

5.7-SI Do prosecutors collect, handle and test evidence in drug cases in what you would consider to be reliable ways?

Sentencing

5.8-SI Are there sentencing guidelines for drug offenses and if so, how do they affect actual sentences?

Prompts

- *Do judges feel bound by them? Do judges impose these sentences?*
- *Do guidelines prescribe impose particularly long sentences for drug related crimes? Which ones in particular?*

Corruption

5.9-SI Tell me about corruption in the legal system outside of police practices.

5.10-SI (If corruption exists, ...) Who takes money, drugs, sex or other bribes in the legal system?

Prompts

- *Do prosecutors or judges take money, drugs, sex, or other bribes in exchange for release or to avoid arrest?*
- *Do defense attorneys take money, drugs, sex or other bribes in order to present a strong defense?*
- *Do defendants have to pay bribes to be released pretrial?*

5.11-SI Tell me about the ways that the legal system is failing and ways that you would recommend for fixing it.

Prison/jail conditions

5.12-SI Tell me about the conditions in prison.

Prompt

- *Tell me about prison conditions with respect to these factors (ask about only topics not already mentioned)*
 - *Food,*
 - *Crowding*
 - *Medical care*
 - *Violence*
 - *Sexual assault*
 - *Anything else?*

5.13-SI Are prison/jail conditions different for men and women, and if so, how are they different?

5.14-SI Are pregnant women incarcerated? What happens to their children?

Tuberculosis and Health in Prison

5.15-SI Tell me about TB in jail and prison.

5.16-SI What is being done to identify and treat cases of TB?

Prompt

- *Do prisons have resources to diagnose and treat MDR-TB?*

5.17-SI How successful are current TB treatment regimens in prisons?

Prompt

- *Do prisons collect data on completion of therapy, persistence of TB symptoms, and “cure” rates?*

Other programs in prison

5.18-SI Are there drug treatment programs in prisons?

5.19-SI (If yes, ...) Tell me more about drug treatment in prison...describe the treatment, how long the programs are, and what kind of treatment it is.

5.20-SI Are there HIV/AIDS education programs in prisons? Tell me about them...

5.21-SI Are there programs in prison to “rehabilitate” prisoners or prevent recidivism teach trades, continue education, and teach anger management or parenting skills? Tell me about them.

5.22-SI Are there programs for people getting out of prison, to help them find jobs, housing, medical care, drug treatment, or other necessities? Tell me about them...

5.23-SI [Insert here any important questions identified in the CAB process]

5.24-SI Who should I talk to next for more information about operation of the legal and court system?

System and Interactor Key Informant Interview Guide *Drug Policy Politics* Topic Area 6

To the interviewer: This question is designed to get specific information from the informant about the drug and HIV policy and politics.

Now we want to ask you some questions about drug and HIV policy in your country. Do you have knowledge about this area and would you be willing to talk about it?

Circle one: YES NO

Drug policy

6.1-SI Which of these are elements of the drug policy in your country?

Ask all the elements first and then ask respondent to rate each element's national priority using the following scale:

High priority = 1; low priority = 2; disfavored = 3, don't know=4

Policy	Priority
Interdiction at national borders	
Arresting drug users	
Local policing to reduce street sales	
Enacting/enforcing more stringent drug laws for use	
Laws about drug sales	
Laws about drug possession	
Focus control efforts on traffickers	
Public education about risks of drug use	
Detoxification programs for drug users	
Drug treatment: Substitution therapy (i.e. methadone)	
Rehabilitation programs for former IDUs	
Drug treatment: Replacement therapy (i.e. heroin prescription	
Harm reduction needle exchanges	
Harm reduction: Unrestricted pharmacy sales of needles	
Legalization of use	
Legalization of possession	
Legalization of sales	

6.2-SI How is drug policy implemented here, in this city or region?

6.3-SI Tell me your opinion about why your country has these policy priorities? Who is for or against it? Who has an interest in maintaining these policies?

HIV policy

6.4-SI Which of these are elements of the HIV prevention and control policy for IDUs in your country?

Note: Ask all the elements first and then ask respondent to rate each element 's national priority using the following scale:

High priority = 1; low priority = 2; disfavored = 3, don't know=4

Policy	Priority
Public education campaigns	
Education efforts targeted to IDUs	
Street outreach education programs targeted to IDUs	
Confidential public counseling and testing programs	
Anonymous public counseling and testing programs	
Counseling and testing programs targeted especially to high risk groups	
Supportive social services for those infected	
Medical treatment for IDUs	
Harm reduction programs	
Other programs (list)	
a.	
b.	
c.	

6.5-SI Tell me about how HIV policy is actually implemented here.

6.6-SI [Insert here any important questions identified in the CAB process]

6.7-SI Who should I talk to next for more information about drug policy?

6.8-SI Who should I talk to next for more information about HIV policy?

**System and Interactor Key Informant
Interview Guide**
Harm Reduction and Public Health Interventions
Topic Area 7

To the interviewer: This question is designed to get specific information from the informant about the harm reduction and public health interventions.

Now we want to ask you some questions about harm reduction and public health interventions. Do you have knowledge about this area and would you be willing to talk about it?

Circle one: YES NO

Drug treatment programs

7.1-SI What kinds of treatment are available? (ask all questions related to table)

Type of treatment	Available? Y/N	If not available, why not?
Counseling only		
Detoxification		
In-patient treatment		
Methadone		
Other opiate replacements		
Opiate replacements for detoxification		
Opiate replacements for maintenance		
Time limits on opiate replacements		
Behavioral modification		
Other modalities		

Capacity of drug treatment programs

7.2-SI Is outpatient drug treatment available?

Prompts

- *In general, how long is the treatment course?*
- *How many spaces are there in this kind of drug treatment?*
- *Is there a waiting list?*

- *How is the treatment paid for? About how much does it cost?*

7.3-SI Is in-patient drug treatment available?

Prompts

- *In general, how long is the treatment course?*
- *How many spaces are there in this kind of drug treatment?*
- *Is there a waiting list?*
- *How is the treatment paid for? About how much does it cost?*

7.4-SI Under what circumstances is drug treatment mandatory?

7.5-SI What are professional and care-taking staff like at narcological facilities?

Prompts

- *Are there adequate professional staff?*
- *Are they well trained, and experienced?*
- *Are there adequate care-taking staff?*
- *Are they well trained?*

7.6-SI Do narcological facilities work with/cooperate with...

- HIV prevention, testing or treatment programs?
- Other public health programs [TB, STD, and other disease control]?
- Basic medical care community clinics?

7.7-SI What are the biggest barriers to drug treatment programs? What would you like to see work differently?

HIV Testing

7.8-SI Tell me about HIV testing and counseling policies and availability.

Prompts

- *Is testing mandatory or voluntary? For whom is testing mandatory?*
- *Are test results kept confidential? Does the government have access to them?*
- *Are IDUs afraid of being tested for HIV?*

7.9-SI Is HIV testing common among..... [answer Y/N]

- IDUs?
- Sex workers?
- General population?
- Pregnant women?

7.10-SI Why or why not?

Basic medical care for IDU and HIV+

7.11-SI Can IDUs or HIV+ people get basic medical care easily?

Prompt

- *Is there basic care that is sponsored by the government, by NGOs, by private sources?*

Syringe exchange and distribution programs

7.12-SI Do harm reduction, public health workers, advocates, or clinicians distribute sterile syringes to IDUs?

7.13-SI Are there needle/syringe exchange programs here? Are they “legal”?

7.14-SI Tell me about how the police deal with NEPs.

Other harm reduction programs

7.15-SI Tell me about the availability of condoms here.

Prompts

- *Are they widely available for free? low cost? at market prices?*
- *What is the market price of a condom?*
- *Where are condoms available?*

7.16-SI Tell me about programs that distribute condoms? Do local health clinics distribute condoms?

7.17-SI What other kinds of harm reduction programs are available in your city/country? What kinds are needed?

7.18-SI What are barriers to effective harm reduction? What could be done to remove those barriers?

Attitudes towards harm reduction

7.19-SI Tell me what you think about harm reduction programs such as needle exchange programs and opiate replacement programs?

7.20-SI Do you think the government should sponsor harm reduction programs?

7.21-SI Who else should be involved in harm reduction?

7.22-SI In general, do people here know much about “harm reduction” principles?

7.23-SI How acceptable is a harm reduction approach among community members, physicians, other health care providers, church leaders, local political leaders, and national political leaders?

Barriers to interventions for IDUs and HIV

7.24-SI Tell me about the primary barriers to reducing use of illegal drugs in your city/province/country?

7.25-SI What are the primary barriers to reducing HIV/AIDS in your city/province/country?

7.26-SI [Insert here any important questions identified in the CAB process]

7.27-SI Who should I talk to next for more information on harm reduction and public health interventions?

**System and Interactor Key Informant
Interview Guide
Advocacy Resources
Topic Area 8**

To the interviewer: This question is designed to get specific information from the informant about resources for advocacy.

Now we want to ask you some questions about advocacy resources. Do you have knowledge about this area and would you be willing to talk about it?

Circle one: YES NO

Government agencies, NGOs Community/civic agencies

- 8.1-SI What kinds of local, civic, or religious organizations exist?
- 8.2-SI In general, what do they do [negative or positive] for the community?
- 8.3-SI Are there illegal local organizations [gangs, crime bosses]?
- 8.4-SI In general, what do they do [negative or positive] for the community?
- 8.5-SI What do you have to do to avoid them?
- 8.6-SI What kinds of local/ civic organizations would you like to see exist?
- 8.7-SI Are there other community or civic agencies that could be key actors in shaping/changing public health interventions?
- 8.8-SI What other community or civic agencies could be key actors in shaping/changing drug and health policy?

Matching resources to opportunities

- 8.9-SI What strengths do local resources create for intervention/policy change efforts?
- 8.10-SI What weaknesses do local resources create for intervention/policy change efforts?
- 8.11-SI [Insert here any important questions identified in the CAB process]
- 8.12-SI Who should I talk to next for more information about advocacy resources?

**System and Interactor Key Informant
Interview Guide**
Epidemiological Data on HIV and Drug Use
Topic Area 9

To the interviewer: This question is designed to get specific information from the informant about potential new sources of epidemiological data on HIV and IDU that the project has not already collected not contained in preliminary report or identified through the research in Module I.

Now we want to ask you some questions about epidemiological information on HIV, and drug use. Do you have knowledge about this area and would you be willing to talk about it?

Circle one: YES NO

Epidemiology of HIV

- 9.1-SI Do you know about any sources of epidemiological information on the HIV epidemic nationally and locally that is not easily available? And, can you make it available to us?
- 9.2-SI In your opinion, about how many people with HIV live here [in this city, this region]?
- 9.3-SI What groups are most at risk of IDU-related HIV, in your opinion?
- 9.4-SI Is there anything new about the HIV epidemic locally or nationally that you think are particularly important to harm reduction and other HIV prevention efforts.

Epidemiology of IDU

- 9.5-SI Do you know about any sources of data related to injection drug use that are not easily available? And, can you make them available to us?
- 9.6-SI How would you characterize the current use of illegal drugs? Tell me more about that.
- 9.7-SI How has the use of illegal drugs changed over the last 5 years or so? Tell me more about that.
- 9.8-SI Currently, what are the drugs of choice for IDUs first, second, third, etc?
- 9.9-SI Do you think injection practices and drug use has changed recently? Tell me more about that.

- 9.10-SI About how many IDUs do you think live here [in this city, this region]?
- 9.11-SI Has that number changed over the last 5 years (increased, decreased, or stayed the same)?
- 9.12-SI In your opinion, about what percent of IDUs in this city are:

9.12-SI Demographics of IDUSs	Estimated percent of IDUs
Female?	
Female CSWs?	
Male CSWs?	
MSMs?	
New injectors(started injecting in last year)?	
Under 30 years old?	
Migrants from somewhere else?	
Ethnic minorities (such as Rom)?	
HIV positive?	
Hepatitis C positive?	
Primarily heroin users?	
Primarily methamphetamine users?	
Primarily cocaine users?	

- 9.13-SI Have the percentages you listed changed over the last 5 years or so – increased or decreased or stayed about the same?
- 9.14-SI Among which groups do you think drug use is growing most rapidly?
- 9.15-SI What is your sense of how many overdoses, fatal or not, there were in the last year?
- 9.16-SI Has that number changed over the last 5 years or so – increased or decreased or stayed about the same?
- 9.17-SI [Insert here any important questions identified in the CAB process]
- 9.18-SI Who should I talk to next for more information on the epidemiology of HIV and IDU?

**System and Interactor Key Informant
Interview Guide
Criminal Justice Data
*Topic Area 10***

To the interviewer: This question is designed to get specific information from the informant about criminal justice data on criminal justice data.

Now we want to ask you some questions about potential new sources of criminal justice data.. Do you have knowledge about this area and would you be willing to talk about it?

Circle one: YES NO

Sources of data

10.1-SI Do you know of any potential sources of criminal justice data arrests, prosecutions, sentences, operation of the jail, court, pre-trial system that are not easily available? And, can you make them available to us?

10.2-SI Do you know of any data on the street price of drugs such as heroin and methamphetamine? Is there any data on the purity of illegal drugs?

Prompt:

- *Where are the data on price or purity from [sources of data]?*

10.3-SI Is there any police, criminal justice, or other source of data available on drug overdoses?

10.4-SI [Insert here any important questions identified in the CAB process]

10.5-SI Who should I talk to next for more information on this topic?

IDU Interview Guide

IDU Key Informant Interview Guide

Enforcement of Drug Laws

Topic Area 1

To the interviewer: This question is designed to get specific information from the informant about what actually takes place between police and IDUs. We want to get data on how and when police choose to arrest drug users, harassment, and corruption, extortion, violence.

Now we want to ask you questions about enforcement of drug laws. Do you have knowledge about this area and would you be willing to talk about it?

Circle one: YES NO

IDUs and law enforcement

Note: Ask all IDUs the following questions

- 1.1-IDU Tell me about an experience that you have had with the police in relationship to your drug use in the past five years.
- 1.2-IDU Tell me about a time that you had an experience with the police that was different than that one.
- 1.3-IDU Do you feel you were treated differently from other IDUs because of some characteristic of yours such as your gender, ethnicity or something else?
- 1.4-IDU In general, how the police usually treat drug users?

Prompts

- *Do police harass people they suspect of being IDUs?*
 - *How do police and prosecutors treat IDUs?*
 - *Does it depend on certain characteristics of the defendant?*
 - *Which characteristics (i.e. age, gender, ethnicity, race, location)?*
 - *Do police treat men and women differently?*
 - *Do police appear to target IDUs for arrest?*
- 1.5-IDU Tell me what happens when police arrest an IDU in possession of syringes.

- 1.6-IDU Are police afraid of being stuck by syringes or other health consequences from being in contact with IDUs?
- 1.7-IDU Do police use known sites of syringe exchanges or other harm reduction programs to identify IDU-clients for stops, questioning, or arrest?
- 1.8-IDU Do police take money, drugs, sex, or other bribes from IDUs in exchange for release or to avoid arrest?
- 1.9-IDU Do police ever detain IDUs and turn them over to narcological facilities?
- 1.10-IDU Do police use physical violence or force against IDUs?

Prompt

- *Do they use physical violence or force against IDUs instead of arresting them?*

Attitudes towards drug control and IDUs

- 1.11-IDU Tell me about your feelings about drug use being a crime.

Prompts

- *Should drug use be a crime?*
- *Do you think that criminal penalties are working? Why or why not?*

- 1.12-IDU What would make criminal system more effective in reducing drug use?

- 1.13-IDU In general, how do people treat IDUs?

Prompts

- *Are they afraid of IDUs?*
- *If it is known that you are an IDU, will you lose your job house/friends/medical care/state benefits/ chance to go to school?*

- 1.14-IDU In general, how do people treat people with HIV?

Prompts

- *Are they afraid of people with HIV/AIDS?*
- *If it is known that you have HIV/AIDS, will you lose your job house/friends/medical care/state benefits/ chance to go to school?*

1.15-IDU [Insert here any important questions identified in the CAB process]

1.16-IDU Who should I talk to next for more information on the enforcement of drug laws?

**IDU Key Informant
Interview Guide**
Enforcement of Sex Work/Prostitution Laws
Topic Area 2

To the interviewer: This question is designed to get specific information from the informant about what actually takes place between law enforcement personnel (police, the military, or other law enforcement entities) and sex workers. We want to get data on how and when police choose to arrest CSW, whether or not there is harassment, corruption, extortion, or violence.

Now we want to ask you questions about enforcement of laws against commercial sex work and commercial sex workers (CSW). Do you have knowledge about this area and would you be willing to talk about it?

Circle one: YES NO

Prostitution and soliciting and law enforcement

2.1-IDU Have you ever exchanged sex for money? How about in the last five years?

*Note: Ask above question to all IDUs, including **males**. If no, then skip to general questions. If yes, ask the following five questions and then the general questions.*

2.2-IDU Tell me about sex work in this city. How is it organized? (i.e. in terms of street locations, prices, getting clients and relationships with the police)

2.3-IDU Tell me about an experience that you have had with the police in relationship to your work as a CSW use in the past five years.

2.4-IDU Tell me about a time that you had an experience with the police that was different than that one.

2.5-IDU Do you feel you were treated differently from other IDUs because of some characteristic of yours such as your gender, ethnicity or something else?

2.6-IDU Have you ever paid money or sex to avoid being arrested?

ASK EVERYONE THE FOLLOWING QUESTIONS

2.7-IDU Tell me about how police treat prostitutes and clients of prostitutes.

Prompts

- *If there are laws against prostitution, soliciting, offering services of a sex worker to another, how do police enforce these laws?*

- *Do police harass people they suspect of being sex workers?*
- *Do police use STD clinics, HIV health settings, or syringe exchanges to identify clients that may be sex workers for stops, questioning, or arrest?*
- *How do police decide whom to arrest for prostitution or solicitation?*

2.8-IDU Do police treat women and men who are suspected of CSW differently?

2.9-IDU Tell me what happens when a CSW is arrested.

Prompts

- *If someone is arrested for CSW, will she or he stay in jail a long time or be released before trial?*
- *Is someone arrested for CSW likely to be convicted?*
- *In general, how long are jail or prison sentences?*

2.10-IDU In bringing these cases, do prosecutors usually use the most serious charge possible, or a lesser charge, or does it depend on certain characteristics of the defendant?

Prompt

If the answer is “it depends”:

- *What kinds of characteristics of a defendant would make prosecutors likely to charge a sex worker using a more serious charge/serious crime (i.e. such as race/ethnicity, appearance, gender, geographic location [tourist neighborhood v. native])*

2.11-IDU Do police take money, drugs, sex, or other bribes from CSWs in exchange for release or to avoid arrest?

2.12-IDU Do police use force or violence against CSW?

Attitudes towards sex workers

2.13-IDU In general, tell me about how people treat commercial sex workers?

Prompts

- *Are they afraid of sex workers?*

- *If it is known that you are a sex worker, will you lose your job house/friends/medical care/state benefits/ chance to go to school?*

2.14-IDU [Insert here any important questions identified in the CAB process]

2.15-IDU Who should I talk to next for more information about enforcement of sex work and prostitution laws?

IDU Key Informant Interview Guide

Enforcement of Laws on Homosexuality Topic Area 3

To the interviewer: This question is designed to get specific information from the informant about what actually takes place between law enforcement personnel (police, the military, or other law enforcement entities) and MSMs. We want to get data on how and when police choose to arrest MSMs, and whether or not there is harassment, corruption, extortion, or violence.

Now we want to ask you questions about enforcement of laws related to homosexuality or MSMs. Do you have knowledge about this area and would you be willing to talk about it?

Circle one: YES NO

Personal experience and law enforcement

*Note: Ask the following question of **all male** IDUs*

3.1-IDU Have you ever had sex with a man? How about in the last five years?

Note: In this section, ask MSM participants the next four questions and then ask everyone the general set.

3.2-IDU Tell me about an experience that you have had with the police in relationship to homosexuality.

3.3-IDU Tell me about a time that you had an experience with the police that was different than that one.

3.4-IDU Have you ever paid money or sex to a police officer to avoid arrest?

3.5-IDU Do you feel you were treated differently from other MSM because of some characteristic of yours such as your gender, ethnicity or something else?

ASK EVERYONE THE FOLLOWING QUESTIONS

3.6-IDU Tell me how many, in your opinion, how many MSMs are there in this city?
What percentage use drugs?

3.7-IDU Tell me more about homosexuality in this city. Where do people meet each other and what kinds of partners do they have?

MSMs, homosexuality and law enforcement

3.8-IDU Tell me about how police treat MSMs in general...

Prompts

- *If there are laws against being a homosexual gay/lesbian/"bi"/queer, how do police enforce them?*
- *Do police harass people they suspect of being MSMs?*
- *Do police use STD clinics, HIV health settings, or syringe exchanges, bars or clubs to identify MSMs for stops, questioning, or arrest*

3.9-IDU Tell me what happens when an MSM is arrested.

Prompts

- *If someone is arrested for homosexuality, will he stay in jail a long time or be released before trial?*
- *Is someone arrested for homosexuality likely to be convicted?*
- *In general, how long are sentences?*
- *Do men sometimes pay to avoid arrest?*

3.10-IDU How do police decide whom to arrest for MSM prostitution or solicitation?

Prompt

- *Do male CSWs sometimes pay to avoid arrest? How much?*

3.11-IDU In bringing these cases, do prosecutors usually use the most serious charge possible, or a lesser charge, or does it depend on certain characteristics of the defendant?

Prompt

If the answer is "it depends":

- *What kinds of characteristics of a defendant would make prosecutors likely to charge a MSM using a more serious charge/serious crime (i.e. such as race/ethnicity, appearance, gender, geographic location [tourist neighborhood v. native])*

3.12-IDU Are laws or practices against homosexuals applied differently to men and women?

Prompt

- *Tell me about female homosexuals...*

3.13-IDU Do police take money, drugs, sex, or other bribes from MSMs in exchange for release or to avoid arrest?

3.14-IDU Do police use force or violence against MSMs?

Attitudes toward MSMs

3.15-IDU In general, how do people treat MSMs?

Prompts

- *Are they afraid of MSMs?*
- *If it is known that someone is an MSM will he lose his job house/friends/medical care/state benefits/ chance to go to school?*

3.16-IDU [Insert here any important questions identified in the CAB process]

3.17-IDU Who should I talk to next for more information about enforcement of laws about homosexuality?

**IDU Key Informant
Interview Guide**
*Enforcement of Laws on
Criminal Exposure or Transmission of HIV*
Topic Area 4

To the interviewer: This question is designed to get specific information from the informant about what actually takes place between law enforcement personnel (police, the military, or other law enforcement entities) and persons with HIV who may have exposed others. We want to get data on how and when police choose to arrest persons suspected of HIV exposure or transmission, and whether or not there is harassment, corruption, extortion, or violence.

Now we want to ask you questions about enforcement of laws related to exposure or transmission of HIV. Do you have knowledge about this area and would you be willing to talk about it?

Circle one: YES NO

Note: These questions can be asked of all IDUs

Law enforcement and people with HIV

4.1-IDU Tell me about how police treat people with HIV they believe may have exposed others to HIV or transmitted HIV.

Prompts

- *If there are laws against being knowingly exposing or transmitting HIV, how do police enforce them?*
- *Do police harass people they suspect of exposing others to or transmitting HIV?*
- *Do police use STD clinics, HIV health settings, or syringe exchanges, bars or clubs to identify persons who might have exposed others for stops, questioning, or arrest?*

4.2-IDU Tell me what happens when the police arrest someone they believe may have exposed others to HIV or transmitted HIV.

Prompts

- *If someone is arrested for this, will she or he stay in jail a long time or be released before that?*

- *If someone is arrested for this likely to be convicted?*
- *In general, how long are sentences for this?*

4.3-IDU In bringing these cases, do prosecutors usually use the most serious charge possible, or a lesser charge, or does it depend on certain characteristics of the defendant?

Prompt

If the answer is “it depends”:

- *What kinds of characteristics of a defendant would make prosecutors likely to charge someone using a more serious charge/serious crime (i.e. such as race/ethnicity, appearance, gender, geographic location [tourist neighborhood v. native])*

4.4-IDU Are laws or practices against exposure or transmission applied differently to men and women?

4.5-IDU Do police take money, drugs, sex, or other bribes from HIV + people in exchange for release or to avoid arrest?

4.6-IDU Do police use force or violence against those they suspect of exposing others to HIV or transmitting HIV?

4.7-IDU In general, do police treat women or men suspected of having HIV differently?

Attitudes towards persons who might transmit HIV

4.8-IDU In general, tell me how people treat those suspected of exposing others to HIV or transmitting HIV?

Prompts

- *Are they afraid of persons with HIV who are suspected of exposing others to HIV or transmitting HIV?*
- *If it is known that someone is suspected of exposing others to HIV or transmitting HIV will he lose his job house/friends/medical care/state benefits/ chance to go to school?*

4.9-IDU [Insert here any important questions identified in the CAB process]

4.10-IDU Who should I talk to next for more information about law enforcement and exposure and transmission of HIV?

**IDU Key Informant
Interview Guide
Operation of Courts and Prisons
*Topic Area 5***

To the interviewer: This question is designed to get specific information from the informant about the function of the legal system, practice related to the rights of defendants, and conditions in prisons and jails.

Now we want to ask you some questions about the operation of courts and prisons. Do you have knowledge about this area and would you be willing to talk about it?

Circle one: YES NO

Personal Experiences

5.1-IDU Have you ever been:

- Arrested?
- Tried?
- Convicted?
- Incarcerated?

Protection of rights of defendants

Note: In this section, if the participant does not have personal experience with being a defendant, skip to the box in this section to ask about general knowledge.

5.2-IDU Tell me about the last time you were arrested.

Note: Probe about the date, what the arrest was for and details about the arrest.

5.3-IDU Did you have legal representation?

5.4-IDU Was your lawyer a defense lawyer or some other kind of lawyer?

Prompts

- *Who paid for the lawyer or provided representation?*
- *Was your legal representation adequate?*
- *Are defense lawyers as experienced as prosecutors?*

- 5.5-IDU Did your lawyer have resources of similar quality as the prosecution?
- 5.6-IDU Was your experience with the lawyer typical of how IDU, CSW, HIV+ and MSM defendants receive legal representation?
- 5.7-IDU If not, what is different about your last experience and other people's experience with legal representation?

ONLY ASK PERSONS WITH NO EXPERIENCE OF BEING A DEFENDANT

5.8-IDU	In general, tell me about how IDU, CSW, HIV + and MSM defendants receive legal representation.
5.9-IDU	In practice do IDU, CSW, HIV + and MSM defendants receive legal representation from a defense lawyer?
Prompts	
	<ul style="list-style-type: none"> • <i>Who pays for lawyer or provided representation?</i> • <i>Is legal representation of defendants adequate?</i> • <i>Are defense lawyers as experienced as prosecutors?</i>
5.10-IDU	Do defense lawyers have resources of similar quality as the prosecution?

Pre-trial detention

Note: If the participant does not have personal experience with arrest, skip to the box in this section to ask about general experiences.

- 5.11-IDU Tell me about the last time you were in pre-trial detention either after your last arrest or some other time --- what happened?
- 5.12-IDU During that time, were you able to
- Post bond or bail?
 - Be released before trial?
 - See an attorney?
 - Have a “speedy” trial (a timely trial)?
- 5.13-IDU What do you think defines a “speedy trial” – i.e. how soon after arrest must a trial occur in order for it be timely, fair, or speedy?

ONLY ASK PEOPLE WHO HAVE NEVER BEEN IN PRE-TRIAL DETENTION

5.14-IDU In practice, are defendants able to

- Post bond/bail?
- Be released before trial?
- See an attorney?
- Have a speedy trial?

Trials

Note: In this section, if the participant does not have personal experience with being tried, skip to the box in this section to ask about general knowledge.

5.15-IDU Thinking back to the last time you were part of a court proceeding and trial, tell me what happened.

Prompts

- *Was the trial open to the public?*
- *Were you convicted?*

5.16-IDU Were you allowed to appeal the verdict? Did you?

5.17-IDU How often do your friends who get tried appeal the verdict?

ONLY ASK PEOPLE WHO HAVE NEVER PARTICIPATED IN A TRIAL

5.18-IDU Tell me about how trials are conducted.

Prompts

- *Are trials open to the public?*
- *Can defendants appeal a guilty verdict?*
- *How often do defendants appeal?*

Function of legal system

Note: All IDUs should be asked these questions

5.19-IDU Has the fact that there are laws against drug use, homosexuality, or commercial sex work decreased your activities in these areas? Did you decide not to engage in a behavior because it was illegal? Tell me about that.

5.20-IDU In general, what do you think is the impact of drug control efforts on the function of the legal system?

Prompts

- *Have arrests increased significantly?*
- *Has this affected defendants' time in pretrial detention?*

5.21-IDU In general, what is the impact of enforcement efforts to limit sex work or homosexual activity?

Prompts

- *Have arrests for CSW or homosexuality increased or decreased?*
- *Have these changes affected pretrial detention?*

Evidence

5.22-IDU Do prosecutors collect, handle and test evidence in drug cases in what you would consider to be reliable ways?

Sentencing

Note: In this section, if the participant does not have personal experience of being sentenced, skip to the box in this section to ask about general experiences.

5.23-IDU Tell me about your sentence the last time you were convicted.

5.24-IDU Were you sentenced fairly?

5.25-IDU Are there sentencing guidelines for drug offenses and if so, how do they affect actual sentences?

Prompts

- *Do judges impose these sentences?*
- *Do judges feel bound by them?*
- *Do guidelines prescribe impose particularly long sentences for drug related crimes? Which ones in particular?*

ONLY ASK PEOPLE WHO HAVE NEVER BEEN SENTENCED

5.26-IDU Are there sentencing guidelines for drug offenses and if so, how do they affect actual sentences?

Prompts

- *Do judges impose these sentences?*
- *Do judges feel bound by them?*

Corruption

Note: Ask all IDUs these questions

5.27-IDU Tell me about corruption in the legal system outside of police practices?

5.28-IDU Have you ever had to pay a bribe as a result of your IDU, MSM, CSW or HIV+ status? Tell me about it.

Prompt

- *Describe any time you have had to pay to anyone in the legal system other than a police officer. Say more about that..*

5.29-IDU (If corruption) Who takes money, drugs, sex or other bribes in the legal system?

Prompts

- *Do prosecutors or judges take money, drugs, sex, or other bribes in exchange for release or to avoid arrest?*
- *Do defense attorneys take money, drugs, sex or other bribes in order to present a strong defense?*
- *Do defendants have to pay bribes to be released pretrial?*

5.30-IDU To the best of your knowledge, what are the usual prices for bribes:

- to avoid arrest
- to get out of jail before trial
- to present a strong defense

- to have charges dropped
- to shorten or eliminate a prison sentence
- to get special treatment or privileges in prison.

5.31-IDU Are there any other bribes paid in the legal system that we should be aware of?

5.32-IDU Tell me about the ways that the legal system is failing and ways that you would recommend for fixing it.

Prison/jail conditions

Note: In this section, if the participant does not have personal experience with prison or jail, skip to the box in this section to ask about general experiences.

5.33-IDU Tell me about the last time you were in prison – how long and why you were there, and what the conditions were like.

5.34-IDU Tell me about the conditions in prison when you were there.

Prompt

- *Tell me about prison conditions with respect to these factors (ask about only topics not already mentioned)*
 - *Food*
 - *Crowding*
 - *Medical care*
 - *Violence*
 - *Sexual assault*
 - *Anything else?*

5.35-IDU Are prison/jail conditions different for men and women, and if so, how are they different?

5.36-IDU Are some prisons worse than others in terms of conditions? Which ones?

5.37-IDU Are pregnant women incarcerated? What happens to their children?

Other programs in prison

(Read to participant)

I would like you to tell me about other programs in prison. If you participated in a program please tell me about your personal experience. If you didn't participate, please tell me about your knowledge of the program.

- 5.38-IDU Are there drug treatment programs in prisons?
- 5.39-IDU (If yes) Tell me more about drug treatment in prison...describe the treatment, how long the programs are, and what kind of treatment it is. Tell me about your own experience if you participated in one.
- 5.40-IDU Are there HIV/AIDS education programs in prisons? Tell me about them. Tell me about your own experience if you participated in one.
- 5.41-IDU Are there programs in prison to “rehabilitate” prisoners or prevent recidivism teach trades, continue education, and teach anger management or parenting skills? Tell me about them. Tell me about your own experience if you participated in one.
- 5.42-IDU Are there programs for people getting out of prison, to help them find jobs, housing, medical care, drug treatment, or other necessities? Tell me about them. Tell me about your own experience if you participated in one.

ONLY ASK PEOPLE WITH NO PRISON EXPERIENCE

Prison conditions

5.43-IDU Tell me about the conditions in prison...

Prompt

- *Tell me about prison conditions with respect to these factors (ask about only topics not already mentioned)*
 - *Food,*
 - *Crowding*
 - *Medical care*
 - *Violence*
 - *Sexual assault*
 - *Anything else?*

5.44-IDU Are prison/jail conditions different for men and women, and if so, how are they different?

5.45-IDU Are some prisons worse than others in terms of conditions?

Tuberculosis and Health in Prison

Note: In this section, if the participant does not have personal experience with prison, skip to the box in this section to ask about general experiences.

5.46-IDU Tell me what you know about TB in jail and prison?

5.47-IDU Did you have TB in jail /prison?

5.48-IDU [If yes] Tell me about your experience with TB?

Prompts

- *How was your TB identified?*
- *Were you routinely tested for TB?*
- *Did you have MDR-TB?*
- *How was it treated?*
- *Did you finish TB treatment in jail / prison?*

5.49-IDU Have you had a recurrence of TB since you got out of prison, or do you still have TB?

5.50-IDU Did you know other prisoners who had TB in prison?

5.51-IDU In your opinion, how many prisoners in your facility had TB? How many prisoners were there overall in your facility?

ONLY ASK PEOPLE WITH NO PRISON EXPERIENCE

TB in Jail / Prison

5.52-IDU Tell me about TB in jail and prison?

5.53-IDU What is being done to identify and treat cases of TB?

Prompt

- *Do prisons have resources to diagnose and treat MDR-TB?*

5.54-IDU How successful are current TB treatment regimens in prisons?

Prompt

- *Do prisons collect data on completion of therapy, persistence of TB symptoms, and “cure” rates?*

Other programs in jails and prisons

- 5.55-IDU Are there drug treatment programs in prisons?
- 5.56-IDU (If yes) Tell me more about drug treatment in prison...describe the treatment, how long the programs are, and what kind of treatment it is.
- 5.57-IDU Are there HIV/AIDS education programs in prisons? Tell me about them...
- 5.58-IDU Are there programs in prison to “rehabilitate” prisoners or prevent recidivism teach trades, continue education, teach anger management or parenting skills? Tell me about them.
- 5.59-IDU Are there programs for people getting out of prison, to help them find jobs, housing, medical care, drug treatment, or other necessities? Tell me about them.

IDU Key Informant Interview Guide *Drug Policy Politics* Topic Area 6

To the interviewer: This question is designed to get specific information from the informant about the drug and HIV policy and politics.

Now we want to ask you some questions about drug and health policy in your country. Do you have knowledge about this area and would you be willing to talk about it?

Circle one: YES NO

Drug policy

6.1-IDU Which of these are elements of the drug policy in your country?

Ask all the elements first and then ask respondent to rate each element's national priority using the following scale:

High priority = 1; low priority = 2; disfavored = 3, don't know=4

Policy	Priority
Interdiction at national borders	
Arresting drug users	
Local policing to reduce street sales	
Enacting/enforcing more stringent drug laws for use	
Laws about drug sales	
Laws about drug possession	
Focus control efforts on traffickers	
Public education about risks of drug use	
Detoxification programs for drug users	
Drug treatment: Substitution therapy (i.e. methadone)	
Rehabilitation programs for former IDUs	
Drug treatment: Replacement therapy (i.e. heroin prescription)	
Harm reduction needle exchanges	
Harm reduction: Unrestricted pharmacy sales of needles	
Legalization of use	
Legalization of possession	
Legalization of sales	

6.2-IDU How is drug policy implemented here, in this city or region?

- 6.3-IDU Tell me your opinion about why your country has these policy priorities? Who is for or against it? Who has an interest in maintaining these policies?
- 6.4-IDU Is this country's drug policy working? How do you know?
- 6.5-IDU Have you personally ever encountered one of these elements of drug policy (e.g. bought a syringe in a pharmacy, enrolled in a methadone program)? Tell me about that.

HIV policy

- 6.6-IDU Which of these are elements of the HIV prevention and control policy for IDUs in your country?

Note: Ask all the elements first and then ask respondent to rate each element's national priority using the following scale:

High priority = 1; low priority = 2; disfavored = 3, don't know=4

Policy	Priority
Public education campaigns	
Education efforts targeted to IDUs	
Street outreach education programs targeted to IDUs	
Confidential public counseling and testing programs	
Anonymous public counseling and testing programs	
Counseling and testing programs targeted especially to high risk groups	
Supportive social services for those infected	
Medical treatment for IDUs	
Harm reduction programs	
Other programs (list)	
a.	
b.	
c.	

- 6.7-IDU How is HIV prevention policy actually implemented here, in this city or region?
- 6.8-IDU Tell me your opinion about why your country has these policy priorities? Who is for or against it? Who has an interest in maintaining these policies?
- 6.9-IDU Is this country's HIV prevention policy working? How do you know?
- 6.10-IDU Have you personally ever encountered one of these elements of the HIV prevention policy (e.g. encountered an outreach worker on the street or received counseling about HIV risk)? Tell me about that.

- 6.11-IDU Which of these are elements of the HIV prevention and control policy for IDUs in your country?
- 6.12-IDU [Insert here any important questions identified in the CAB process]
- 6.13-IDU Who should I talk to next for more information about drug policy?
- 6.14-IDU Who should I talk to next for more information about HIV policy?

**IDU Key Informant
Interview Guide**
Harm Reduction and Public Health Interventions
Topic Area 7

To the interviewer: This question is designed to get specific information from the informant about the harm reduction and public health interventions.

Now we want to ask you some questions about harm reduction and public health interventions. Do you have knowledge about this area and would you be willing to talk about it?

Circle one: YES NO

Drug treatment programs

7.1-IDU What kinds of treatment are available? (ask all questions related to table)

Type of treatment	Available? Y/N	If not available, why not?
Counseling only		
Detoxification		
In-patient treatment		
Methadone		
Other opiate replacements		
Opiate replacements for detoxification		
Opiate replacements for maintenance		
Time limits on opiate replacements		
Behavioral modification		
Other modalities		

7.2-IDU Have you ever been in drug treatment in this city? Tell me about the last time you were in drug treatment – what kind was it, where did you go, how long were you there etc.

Capacity of drug treatment programs

7.3-IDU Is out-patient drug treatment available?

Prompts

- *In general, how long is the treatment course?*
- *How many spaces are there in this kind of drug treatment?*
- *Is there a waiting list?*
- *How is the treatment paid for? About how much does it cost?*

7.4-IDU Is in-patient drug treatment available?

Prompts

- *In general, how long is the treatment course?*
- *How many spaces are there in this kind of drug treatment?*
- *Is there a waiting list?*
- *How is the treatment paid for? About how much does it cost?*

7.5-IDU Under what circumstances is drug treatment mandatory?

7.6-IDU What are professional and care-taking staff like at narcological facilities?

Prompts

- *Are there adequate professional staff?*
- *Are they well trained, and experienced?*
- *Are there adequate care-taking staff?*
- *Are they well trained?*

7.7-IDU Do narcological facilities work with/cooperate with...

- HIV prevention, testing or treatment programs?
- Other public health programs [TB, STD, and other disease control]?
- Basic medical care community clinics?

7.8-IDU Was there ever a time when you wanted drug treatment and couldn't get it? Tell me more about that.

7.9-IDU What are the biggest barriers to drug treatment programs? What would you like to see work differently?

HIV Testing

7.10-IDU Have you ever been tested for HIV? (if yes) Tell me about it – how did you get tested (If no) Why not?

Prompts

- *What year was your last test for HIV?*
- *What was your result?*
- *(If positive) Are you on antiretroviral medication? Tell me about finding out you were positive*

7.11-IDU Tell me about HIV testing and counseling policies and availability.

Prompts

- *Is testing mandatory or voluntary? For who is testing mandatory?*
- *Are test results kept confidential? Does the government have access to them?*
- *Are IDUs afraid of being tested for HIV?*

7.12-IDU Is HIV testing common among..... [answer Y/N]

- IDUs?
- Sex workers?
- General population?
- Pregnant women?

7.13-IDU Why or why not?

Basic medical care for IDU and HIV+

7.14-IDU Can IDUs or HIV+ people get basic medical care easily?

Prompt

- *Is there basic care that is sponsored by the government, by NGOs, by private sources?*

Syringe exchange and distribution programs

7.15-IDU Do harm reduction, public health workers, advocates, or clinicians distribute sterile syringes to IDUs?

- 7.16-IDU Are there needle/syringe exchange programs here? Are they “legal”?
- 7.17-IDU Tell me about how the police deal with NEPs....
- 7.18-IDU Have you ever gotten a sterile syringe from a program, clinic, outreach worker or needle exchange program?
- 7.19-IDU The last time you injected, where did you get the needle? How much did it cost?
- 7.20-IDU Is that your usual way of getting needles?

Other harm reduction programs

- 7.21-IDU Tell me about the availability of condoms here.

Prompts

- *Are they widely available for free? low cost? at market prices?*
- *What is the market price of a condom?*
- *Where are condoms available?*

- 7.22-IDU Tell me about programs that distribute condoms? Do local health clinics distribute condoms?
- 7.23-IDU Have you ever received a condom from a program or health clinic?
- 7.24-IDU What other kinds of harm reduction programs are available in your city/country? What kinds are needed?
- 7.25-IDU What are barriers to effective harm reduction? What could be done to remove those barriers?

Attitudes towards harm reduction

- 7.26-IDU Tell me what you think about harm reduction programs such as needle exchange programs and opiate replacement programs?
- 7.27-IDU Do you think the government should sponsor harm reduction programs?
- 7.28-IDU Who else should be involved in harm reduction?
- 7.29-IDU In general, do people here know much about “harm reduction” principles?

7.30-IDU How acceptable is a harm reduction approach among community members, physicians, other health care providers, church leaders, local political leaders, and national political leaders?

Barriers to interventions for IDUs and HIV

7.31-IDU Tell me about the primary barriers to reducing use of illegal drugs in your city/province/country?

7.32-IDU What are the primary barriers to reducing HIV/AIDS in your city/province/country?

7.33-IDU [Insert here any important questions identified in the CAB process]

7.34-IDU Who should I talk to next for more information on harm reduction and public health interventions?

IDU Key Informant Interview Guide *Advocacy Resources* *Topic Area 8*

To the interviewer: This question is designed to get specific information from the informant about resources for advocacy.

Now we want to ask you some questions about advocacy resources. Do you have knowledge about this area and would you be willing to talk about it?

Circle one: YES NO

Note: These questions can be asked of all IDUs

Government agencies, NGOs Community/civic agencies

8.1-IDU Who do you ask for help when you need it? What kinds of agencies or programs? What have they helped you with?

Note: Interviewer should make sure the participant lists everything by asking "Anything else" until the list is complete.

8.2-IDU In general, what do these organizations, programs or agencies do [negative or positive] for the community or for IDUs?

8.3-IDU Tell me what happened the last time you asked for help from a program or agency? What happened?

8.4-IDU What agency or program would you ask for

- help getting into drug treatment?
- help obtaining clean syringes?
- help with a ride to the hospital?
- help finding a job?
- medical care?
- dental care?
- mental health care?
- help with housing?
- help with a small loan of money?
- other kinds of help?

8.5-IDU Do you ever ask local illegal organizations [gangs, crime bosses] for help with things like a loan or some other kind of help?

Note: Interviewer should make sure the participant lists everything by asking "Anything else" until the list is complete.

8.6-IDU In general, what do illegal organizations do [negative or positive] for the community?

8.7-IDU Tell me about the last time you asked for help from a gang member, a crime boss, or another kind of person like that. What happened?

8.8-IDU Do you have to avoid illegal organizations? How do you do it?

8.9-IDU Are there other kinds of local or civic organizations would you like to see exist?

8.10-IDU Are there other community or civic agencies that could play an important role in key actors in shaping/changing public health interventions?

8.11-IDU Are there other communities or civic agencies could play an important role in shaping or changing drug and health policy?

8.12-IDU [Insert here any important questions identified in the CAB process]

8.13-IDU Who should I talk to next for more information about advocacy resources?

IDU Key Informant Interview Guide

Epidemiological Data on HIV and Drug Use

Topic Area 9

To the interviewer: This question is designed to get specific information from the informant about potential new sources of epidemiological data on HIV and IDU that the project has not already collected not contained in preliminary report or identified through the research in Module I.

Now we want to ask you some questions about epidemiological information on HIV, and drug use. Do you have knowledge about this area and would you be willing to talk about it?

Circle one: YES NO

Note: These questions can be asked of all IDUs

Epidemiology of HIV

9.1-IDU In your opinion...

- About how many people with HIV live here [in this city, this region]?
- What groups are most at risk of IDU-related HIV?

9.2-IDU Is there anything new about the HIV epidemic locally or nationally that you think are particularly important to harm reduction and other HIV prevention efforts?

Epidemiology of IDU

9.3-IDU About how many IDUs do you think live here [in this city, this region] ?

9.4-IDU Has the number of IDUs changed over the last five years or so– increased or decreased or stayed about the same?

9.5-IDU About how many IDUs in this city: [*Note, answer may in percent (50%) or proportion (about half).*]

9.5-IDU IDU risk behavior	Estimated percent or proportion
Use a new syringe for every injection?	
Use a condom every time they have sex?	
Are enrolled in a drug treatment program?	
Use a needle exchange program to get needles?	
Clean their needles with bleach?	
Buy syringes in the pharmacy?	

- 9.6-IDU How would you characterize the current use of illegal drugs in this city? Tell me more about that.
- 9.7-IDU Currently, what are the drugs of choice for IDUs first, second, third, etc?
- 9.8-IDU Tell me the average street price of 1) heroin 2) cocaine 3) methamphetamine 4) opium or poppies 5) and any other popular drugs.
- 9.9-IDU If there are different types of each drug (i.e. home-made or dealer imported) please let me know what the price differences are?
- 9.10-IDU On average, how pure are each of the drugs you listed? *Note: Ask participant to express purity in terms of a percent, such as "It's about 75 % pure"*
- 9.11-IDU Do you think injection practices and drug use has changed recently? Tell me more about that.
- 9.12-IDU In your opinion, about what percent of IDUs in this city are:

9.12-IDU Demographics of IDUs	Estimated percent of IDUs
Female?	
Female CSWs?	
Male CSWs?	
MSMs?	
New injectors(started injecting in last year)?	
Under 30 years old?	
Migrants from somewhere else?	
Ethnic minorities (such as Rom)?	
HIV positive?	
Hepatitis C positive?	
Primarily heroin users?	
Primarily methamphetamine users?	
Primarily cocaine users?	

- 9.13-IDU Have the percentages you listed changed over the last 5 years or so – increased or decreased or stayed about the same?
- 9.14-IDU In your opinion, among which groups do you think drug use is growing most rapidly?
- 9.15-IDU In general, has the type of drug that IDUs used over the last five years or so changed?

- 9.16-IDU In general, have the ages of IDUs changed over the last five years or so – are IDUs older, younger or about the same?
- 9.17-IDU Have you ever overdosed on a drug? (If yes) Tell me about the last time it happened.
- 9.18-IDU What is your sense of how many overdoses, fatal or not, there were in the last year?
- 9.19-IDU Has that number changed over the last 5 years or so – increased or decreased or stayed about the same?
- 9.20-IDU [Insert here any important questions identified in the CAB process]
- 9.21-IDU Who should I talk to next for more information on the epidemiology of HIV and IDU?

**IDU Key Informant
Interview Guide
Criminal Justice Data
*Topic Area 10***

To the interviewer: This question is designed to get specific information from the informant about criminal justice data on criminal justice data.

Now we want to ask you some questions about potential new sources of criminal justice data. Do you have knowledge about this area and would you be willing to talk about it?

Circle one: YES NO

Note: These questions can be asked of all IDUs

Criminal justice data

- 10.1-IDU In your opinion, has the number of arrests and prosecutions for drug related crimes changed over the last five years or so— increased or decreased or stayed about the same?
- 10.2-IDU Have sentences given to IDUs changed over the last five years or so – have they gotten longer or shorter or stayed about the same?
- 10.3-IDU Have prison or jail conditions changed over the last five years or so – have they gotten better or worse or stayed about the same?
- 10.4-IDU Has the number of people asking for money so that an IDU can avoid arrest, prosecution or jail time changed over the last five years --- increased or decreased or stayed about the same?

Sources of data

- 10.5-IDU Do you know of any potential sources of criminal justice data arrests, prosecutions, sentences, operation of the jail, court, pre-trial system that is not easily available? And, can you make them available to us?
- 10.6-IDU [Insert here any important questions identified in the CAB process]
- 10.7-IDU Who should I talk to next for more information on criminal justice data?

DATA ORGANIZATION FORMS

Instructions:

At the end of each day's data collection focus group or interviews, you should go over all the information you obtained, identify information relevant for the final report and planning process, and record summary information on the following data organization forms. Identifying and summarizing these data are the first step necessary for the Analysis and Action planning module of the RPAR module IV. These sheets will help you:

- Identify important issues and root causes of problems in HIV prevention among IDUs in your community;
- Facilitate reporting of information to the CAB;
- Facilitate completion of the final report;
- Assemble important information for the process of analysis and developing solutions;
- Assemble information necessary for the process of planning community response

Use these steps to fill out the following table summarizing your findings.

1. Identify the source of the summary information by the unique number assigned to each Interview. For example, Pol-S-1, for "Poland, systems interview 1".
2. Identify the Category and Type of informant. For example:
Category code: S=System, I=Interactor, IDU=Street informants
IDU or SI Type: What type of IDU interview i.e. MSM-IDU or MSM-CSW-IDU?-- or --
What type of SI interview i.e. Emergency room physician or police officer.
3. Identify the Topic area(s) of the finding. For example, 2 (sex work), 5 (operations of courts and prisons).
4. Summarize key finding(s) from that interview and topic area. This should not be a full description of the interview, but it should provide enough detail to capture the key points made by each informant on each topic area. Do not be afraid to include more than one finding per topic area. For example, a single IDU informant may provide many key findings about arrest and incarceration or about specific drugs used and the demographics of local IDUs.
5. Include any comments relevant to the finding. For example, "Informant has been arrested more than 10 times in this city and has spent extended time in pre-trial confinement."

